Drivers of Small-Scale Fishers’ Acceptability across Mediterranean Marine Protected Areas at Different Stages of Establishment

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Abstract: The success of marine protected areas (MPAs) in achieving conservation and sustainable development goals hinges on, among other things, their social acceptability by local communities. Small-scale fishing communities represent a key stakeholder category within and around MPAs. Although many authors have examined the social acceptability of MPAs, relatively few studies have addressed this issue by considering how MPA acceptability is built and can be preserved. This study assessed the latent structure of MPA social acceptability and identified the individual and institutional variables driving stakeholders’ acceptability. Using questionnaire surveys, 124 small-scale fishers’ perceptions of MPAs and their social acceptability were explored in six Mediterranean MPAs (three were implemented, and three were designated). The results show that MPA acceptability is positively related to fishers’ age. The findings also highlight that the formal establishment of MPAs is not a sufficient condition for increasing MPA acceptability among fishers. Considerations about the possibility that MPA acceptability can be increased by building support and compliance emerged. MPA managers should implement successful long-term stakeholder engagement initiatives to increase commitment around conservation measures and to improve overall MPA effectiveness.

Keywords: stakeholder engagement; MPA management effectiveness; social acceptability; MPA institutional maturity; stakeholder support

1. Introduction

Marine protected areas (MPAs) are globally acknowledged as a key management tool to ensure biodiversity conservation [1–5] and the sustainable uses of marine resources with related benefits for local communities [6–11]. MPAs’ potential to reconcile biodiversity protection and sustainable development goals has contributed to a considerable increase in the ocean surface waters under protection [12]. However, researchers have identified great variability in MPA effectiveness, with a non-negligible proportion of MPAs unable to achieve their goals [4,5,13]. Along with the lack of political will, conflicts between stakeholders and community resistance to MPAs are among the major causes of failure to reach the 2020 Aichi Target worldwide [14].
Researchers and MPA managers agree that MPAs’ effectiveness in meeting conservation and socio-economic goals is not just an issue of legal designation but also involves the interplay between conservation policies and stakeholders’ perceptions and attitudes [13,15–18]. Accordingly, several studies demonstrated the relationship between social factors—such as stakeholders’ needs, expectations, and engagement with the environment—and MPAs’ ecological effectiveness [16,19–24]. Failure in achieving MPAs’ multiple goals is often related to (1) inadequate governance, with a lack of regulation, management authority, capacity shortfalls [4–6,21,25–27], and ineffective enforcement [24,28,29]; (2) a lack of public support [26,30–32]; (3) a low level of stakeholder satisfaction [33,34]; and (4) poor stakeholder compliance [28,29,34,35]. These social factors being given little consideration can lead to ineffective MPAs that can be reduced to ‘paper parks’ [28,36].

In this scenario, the ability to achieve positive outcomes for both the nature and human dimensions depends on MPAs’ social acceptability by local communities [37,38].

For MPAs, social acceptability refers to stakeholder communities’ willingness to comply with management regulations and tools regarding natural resource use and to legitimate the governance authority to fulfil its mission [27,39]. Social acceptability can be a cornerstone of stakeholders’ support and engagement in conservation measures and how resources and their use should be managed [18,40,41]. Social acceptability is thus key to long-term, successful MPA management [14], but it is still a poorly explored area [39,42]. Thus, research on social acceptability is strategically important to legitimate conservation policies’ implementation for existing and future MPAs.

MPAs’ success is associated with how they are perceived by stakeholders, including small-scale fishers (SSF) [43]. Fishers’ perception towards MPA management and governance can be a useful indicator of MPA social acceptability [44]. Previous studies explored the association between fishers’ individual characteristics—such as their age [18,30,32,43,45,46], place of origin [32], type of gear [32,43,46,47], education level [18,48], and degree of dependence on fishing [32]—and their attitude toward biodiversity conservation. Social acceptability is also associated with MPAs’ institutional maturity regarding their stage of implementation [7].

Although several authors have investigated this topic [16,43,44,49,50], relatively few studies have considered how MPA acceptability can be built and preserved.

This study seeks to advance the understanding of the social acceptability of implemented and designated MPAs by exploring the perceptions of SSF around six Mediterranean coastal areas. Accordingly, our study aims to develop a quantitative framework to assess the latent structure of and the factors driving MPAs’ social acceptability at different stages of establishment.

2. Materials and Methods

2.1. Research Context and Study Design

MPAs’ institutional framework in the Mediterranean is quite heterogenous [51], encompassing different design, management, and governance features and ranging from multiple-use MPAs with centralised approach to community-based MPAs focusing on co-management initiatives [52]. According to Grorud-Colvert et al.’s [7] framework on MPA establishment stage, several MPAs (especially in the northern part of the basin) are ‘implemented’, while some are ‘actively managed’ [53]. A non-negligible number of MPAs across the Mediterranean face significant financial and staff capacity shortfalls and could be considered merely ‘paper parks’ that are ‘designated and legislated in paper’ and not functioning in practice. Additionally, many MPAs in the Southern Mediterranean Region are in the preliminary ‘proposed stage of establishment’, requiring technical support to overcome legislative and structural inadequacy and to ensure pro-active stakeholder engagement and a participatory process [53].

This study focused on SSF operating inside or close to three ‘actively managed’ MPAs located in EU waters—Egadi Islands MPA (Italy), Telašćica Nature Park (Croatia) and Torre Guaceto MPA (Italy)—and three proposed MPAs in Northern Africa—Taza, Gouraya
(Algeria), and Tabarka (Tunisia)—that are currently under consideration for establishment (Figure 1).

Figure 1. Map of case study sites.

The three MPAs in EU waters were established between 1988 and 1991, while the proposed Northern Africa MPAs started their establishment process between 2003 and 2017. Table S1—Supplementary Materials—presents detailed description of each case study’s main aspects.

We developed a survey to investigate SSF’s perceptions of MPAs, assessing their acceptability regarding conservation measures. The questionnaire included questions related to fishers’ (1) socio-demographic characteristics; (2) perceptions regarding environmental quality, conflicts, and threats; (3) perceptions of MPA impacts; and (4) level of support for MPAs (see Tables S2 and S3—Supplementary Materials—for the detailed survey questions and related potential responses). In some cases, the questions differed slightly between the African MPAs and those in EU waters to capture differences in perceptions of MPAs at different stages of establishment. The survey questions were constructed using different scales ranging from three to five points. The survey involved 124 small-scale fishers (usually boat owners) operating in small-scale fishing fleets [54] (Table 1). As in this study, we targeted SSF, and we selected local fishers who owned vessels under 12 m in length, engaging in fishing at short distance from their harbours and targeting multiple species by using a wide variety of traditional non-towed gears [55–57] (Despite the fact that SSF’s definition may slightly vary across regions and countries, there are some defining features used to define it. However, the understanding of what constitutes SSF is an ongoing process since the definition boundaries are mutable over time [58]). For the actively managed MPAs, we considered local fishers operating inside or close to the MPA. The sample size accounted for at least 40% of SSF for in each area [39,60] (Table 1). Given the time and resource constraints, it was not possible to personally administer the questionnaires in all the areas selected as case studies. In these contexts, the questionnaire administration was entrusted to local operators. Before
proceeding with the survey, the participants were informed about the survey’s purpose, the intended use of the information collected, and how the survey data would be kept anonymous and confidential. Then, their verbal consent was obtained.

Table 1. Summary of the case studies and fisher sample.

<table>
<thead>
<tr>
<th>Case Studies</th>
<th>Country</th>
<th>No. of Estimated Vessels *</th>
<th>No. (%) of Fishers Interviewed (Total = 124)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Egadi Islands</td>
<td>Italy</td>
<td>40</td>
<td>21 (52%)</td>
</tr>
<tr>
<td>Torre Guaceto</td>
<td>Italy</td>
<td>5</td>
<td>5 (100%)</td>
</tr>
<tr>
<td>Telašćica</td>
<td>Croatia</td>
<td>15</td>
<td>7 (46%)</td>
</tr>
<tr>
<td>Gouraya</td>
<td>Algeria</td>
<td>73</td>
<td>37 (50%)</td>
</tr>
<tr>
<td>Taza</td>
<td>Algeria</td>
<td>54</td>
<td>34 (62%)</td>
</tr>
<tr>
<td>Tabarka</td>
<td>Tunisia</td>
<td>36</td>
<td>20 (55%)</td>
</tr>
</tbody>
</table>

* Estimated vessels operating in the local SSF community.

The research design addressed the issue of MPA acceptability to explore perceptions and support for MPAs [42]. We assumed that MPA acceptability was a latent theoretical construct [61] not observed but only measured indirectly using observed variables (see Table 2 below and Table S2—Supplementary Materials—for detailed descriptions of each variable, range of values, and related item). As ‘Trust’ is conceptually closest to the considered latent construct, it was used as a proxy for MPA acceptability. The questions ‘How would you classify the overall level of SSF’ support for the MPA? (for MPAs in EU waters) and ‘On the whole, how do you evaluate the establishment of an MPA? (for the proposed Northern Africa MPAs) are related to ‘Trust’.

Table 2. Description of the variables assessed through the questionnaire.

<table>
<thead>
<tr>
<th>Variable a</th>
<th>Description b</th>
<th>Main References</th>
</tr>
</thead>
<tbody>
<tr>
<td>Trust (proxy of MPA acceptability)</td>
<td>Positive assumption about motivations and intentions of the other part that affects the level of stakeholder support for management activity</td>
<td>[62–64]</td>
</tr>
<tr>
<td>Environmental quality</td>
<td>Perceptions about marine resource conditions and biodiversity</td>
<td>[32,39,43,44]</td>
</tr>
<tr>
<td>Relationship between SSF and recreational fishers</td>
<td>SSF perceptions about the relations and conflicts between resource users</td>
<td>[18,65]</td>
</tr>
<tr>
<td>Relationship between SSF and other professional fishers</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Relationship between SSF and tourists</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Level of illegal fishing</td>
<td>Perceptions about the major threats affecting SSF activities, such as illegal fishing</td>
<td>[66,67]</td>
</tr>
<tr>
<td>MPA social role</td>
<td>Legitimacy of the social, governmental, and managerial roles of MPAs</td>
<td>[42,44,59]</td>
</tr>
<tr>
<td>MPA governance role</td>
<td></td>
<td></td>
</tr>
<tr>
<td>MPA management role</td>
<td></td>
<td></td>
</tr>
<tr>
<td>MPA economic impacts</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Biodiversity conservation</td>
<td>Assessment of SSF support based on shared MPA goals</td>
<td>[6,51,68–70]</td>
</tr>
<tr>
<td>Environmental education</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Stewardship</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Note: a The range is indicated in Table S2—Supplementary Materials. b The questions are presented in Table S2—Supplementary Materials.
Moreover, a set of contextual variables [71] were included in the conceptual model to identify potential contextual influences correlated with MPA social acceptability (Table S4—Supplementary Materials).

We performed an exploratory analysis to explain the latent constructs of MPA acceptability by examining the correlation between the proxy variable ‘Trust’ and other variables assessed through the survey. Figure 2 describes the nature of MPA acceptability and its hypothetical relationships with observed variables.

Variables assessed through the survey were also used to investigate potential drivers of MPA social acceptability. We hypothesised that demographic, social, and governance factors could determine differences in levels of acceptability towards existing and proposed MPAs. Figure 3 describes the proposed theoretical model.

Based on the fishers’ age (AGE) and study degree (SD) as well as the institutional maturity (IM) of the MPA where each fisher lives (whether ‘legally gazetted’ or not), we profiled the fishers and compared their MPA acceptability. Tables S3—Supplementary Materials—describes the three predictors.

The type of study did not allow for estimating causal relationships but did allow for the identification of variables uncorrelated with MPA acceptability that thus did not affect it. Thus, based on the literature review [16,32,37,43,44], we developed the following hypotheses (H):

**Hypothesis 1 (H1).** SSF’s age is positively associated with MPA acceptability. Older fishers generally have a more positive attitude towards MPAs and their conservation measures.

**Hypothesis 2 (H2).** SSF’s education is positively associated with MPA acceptability. Fishers with higher educational level generally have more positive perception towards MPAs’ conservation measures.

![Figure 2. Latent structure of the social acceptability of MPAs. SSF represents small-scale fishers, PA represents protected areas, and GDP represents gross domestic product.](image-url)
Hypothesis 3 (H3). MPA acceptability is correlated with MPAs’ institutional maturity. Presence of a legally gazetted and managed MPA authority promotes greater acceptability.

![Theoretical model—predictors of MPA acceptability: AGE (age of SSF), SD (study degree of SSF), and IM (institutional maturity of MPAs).](image)

2.2. Data Analysis

Data analysis was conducted using R software 4.3.0 [72]. In some cases, respondents did not answer some questions, generating missing values in the dataset. Although the interviews were all supposed to take place face to face, in some cases, especially in the proposed Northern Africa MPAs, respondents actually self-completed the questionnaire, and this resulted in some missing answers. To not lose relevant data, we used the package missMDA in R to impute the missing data using principal component methods by considering similarities between the observations and relationships between variables. In particular, the package missMDA imputed the incomplete dataset in such a way that the imputed values did not have any weight on the results of PCA. In this way, we did not need to discard any questionnaire, thus exploiting all the information collected, and in the meantime, we did not risk data imputation distorting the results of the PCA. By replacing missing entries, we thus obtained a complete dataset on which the analysis in Sections 3.2 and 3.3 is based. Principle component analysis (PCA) was performed to graphically investigate the correlation structure of MPA social acceptability and all other variables likely linked to it. This represented the fishers on a correlation circle and highlighted possible clusters to identify characteristics potentially associated with MPA acceptability. Fourteen active variables were included through varimax rotation and reduced to four dimensions. The number of dimensions to retain was selected based on the Kaiser eigenvalues criterion, scree plot observation, and examination of the proportion of total variance explained by the principal components (the first four PCs accounted for 72% of the overall variation as shown in Table S5—Supplementary Materials). Context variables were instead treated as supplementary variables. This choice was motivated by the fact that these variables did not concern fishers’ perception or opinion, and they were thus not considered as predictors of MPA acceptability. Nevertheless, it could be interesting to compare these context variables to principal components. We also implemented the Wilcoxon test to verify whether average MPA acceptability (measured by the proxy variable ‘Trust’) differed according to the levels of variables AGE, SD, and IM.

3. Results

3.1. Sample Characteristics

The fishers’ average age was 47 years old, with only 6% aged between 20 and 30 years old (Table 3). Most of the respondents had a medium-high educational level (34% had a high school diploma), while 12% had no formal education. Moreover, 94% of the fishers
operated trammel nets and gillnets followed by the 44% of whom employed longlines. Their average family unit constituted four people (see Table S6—Supplementary Materials—for further details regarding the survey sample).

Table 3. Socio-demographic characteristics of the survey sample.

<table>
<thead>
<tr>
<th>Variable</th>
<th>Total Sample (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>(N = 124)</td>
</tr>
<tr>
<td>Age</td>
<td></td>
</tr>
<tr>
<td>20–30 years old</td>
<td>6</td>
</tr>
<tr>
<td>31–40 years old</td>
<td>19</td>
</tr>
<tr>
<td>41–50 years old</td>
<td>34</td>
</tr>
<tr>
<td>51–60 years old</td>
<td>33</td>
</tr>
<tr>
<td>61+ years old</td>
<td>6</td>
</tr>
<tr>
<td>Missing values</td>
<td>2</td>
</tr>
<tr>
<td>Mean: 47</td>
<td></td>
</tr>
<tr>
<td>Standard deviation: 10</td>
<td></td>
</tr>
<tr>
<td>Study degree</td>
<td></td>
</tr>
<tr>
<td>None</td>
<td>12</td>
</tr>
<tr>
<td>Elementary school</td>
<td>23</td>
</tr>
<tr>
<td>Middle school</td>
<td>22</td>
</tr>
<tr>
<td>High school</td>
<td>34</td>
</tr>
<tr>
<td>University/bachelor’s degree or higher</td>
<td>7</td>
</tr>
<tr>
<td>Missing values</td>
<td>2</td>
</tr>
<tr>
<td>Type of gears</td>
<td></td>
</tr>
<tr>
<td>Trammel net/gillnet</td>
<td>94</td>
</tr>
<tr>
<td>Longlines (bottom and pelagic)</td>
<td>44</td>
</tr>
<tr>
<td>Traps</td>
<td>8</td>
</tr>
<tr>
<td>Lines</td>
<td>3</td>
</tr>
<tr>
<td>Other</td>
<td>3</td>
</tr>
<tr>
<td>Missing values</td>
<td>6</td>
</tr>
<tr>
<td>No. of people in household</td>
<td></td>
</tr>
<tr>
<td>1</td>
<td>9</td>
</tr>
<tr>
<td>2</td>
<td>9</td>
</tr>
<tr>
<td>3</td>
<td>8</td>
</tr>
<tr>
<td>4</td>
<td>36</td>
</tr>
<tr>
<td>5</td>
<td>25</td>
</tr>
<tr>
<td>6</td>
<td>8</td>
</tr>
<tr>
<td>7</td>
<td>2</td>
</tr>
<tr>
<td>8</td>
<td>1</td>
</tr>
<tr>
<td>Missing values</td>
<td>2</td>
</tr>
<tr>
<td>Mean: 4</td>
<td></td>
</tr>
<tr>
<td>Standard deviation: 1</td>
<td></td>
</tr>
</tbody>
</table>

3.2. Assessing MPA Social Acceptability

Figure 4 shows the correlation between all the possible variable pairs (see Table S2—Supplementary Materials—for detailed descriptions of each variable and Table S7—Supplementary Materials—for the correlation coefficients). The ‘Trust’ variable was highly and positively correlated with the ‘Environmental Quality’ (0.567). The relationship between SSF and other professional fishers was strongly and negatively correlated with the contextual variable for the contribution of ‘Natural resources’ to the gross domestic product (GDP) (−0.911). Variables related to the threat of illegal fishing, while strongly correlated with each other, were also strongly and positively correlated with the context variables referring to MPAs and, more widely, to protected area coverage at the national level. However, a strong negative correlation existed between the abovementioned variables linked to the perceived threats of illegal fishing and the contribution of ‘Natural resources’ to the GDP. Finally, the variable ‘MPAs’ managerial role’ was positively correlated with the ‘Environmental Quality’ (0.657), the relationship between SSF and other professional fishers
It was negatively correlated with the variable related to the contribution of ‘Natural resources’ to the GDP (0.627).
and it was thus not substantially correlated or only mildly correlated with the variables determining PC2, PC3, and PC4. However, it scored high on PC1, which accounted for a large portion of data variability and is related to MPA effectiveness. Further details on the PCA results can be found in the Supplemental Materials—Table S8 and Figure S1.

Figure 5. Correlation circles representing the relationships between (a) all original variables and the first two PCs, (b) the eight variables with the highest sum of scores with respect to the first and second PCs, (c) all original variables and the second two PCs, and (d) the eight variables with the highest sum of scores with respect to the third and fourth PCs. The sum of scores of a variable is the sum of the coordinates of that variable in the plot. In all panels, active variables are represented in black, whereas supplementary variables are represented in blue.
3.3. Predictors of MPA Social Acceptability

Figure 6 shows the differences between the fishers, classified according to the most significant supplementary categorical variables in the model (see also Table S3 and Figure S2—Supplementary Materials). SSF in Torre Guaceto and Tabarka scored higher on the first PC, which is highly related to MPA acceptability. SSF from Taza and Gouraya scored lower on average on this PC and seemed less favourable towards MPA establishment. This only partially confirms the association between the presence of a legally gazetted MPA and the level of acceptability. On the other hand, the legal MPA status was correlated with the dimension of perceived threats (PC2), as observations from legally gazetted MPAs scored higher on the second PC than those from not legally gazetted ones. This indicates that fishers from legally gazetted MPAs perceived higher levels of illegal fishing, which impacts their fishing activity, than fishers in not legally gazetted MPAs. Regarding the variables age, study degree, and family size, SSF did not score differently on the first PC1, that is, in terms of MPA acceptability.

Table 4 shows the Wilcoxon test results, which formally verify whether the fishers classified according to a certain characteristic showed significant differences in average MPA acceptability (measured through the proxy variable ‘Trust’). The fishers in legally gazetted MPAs seemed to have a greater acceptability, as well as those aged > 50 years, although the data showed only weak evidence of this ($\alpha = 0.1$).

Table 4. Impact of explanatory variables on MPAs’ social acceptability (Wilcoxon test).

<table>
<thead>
<tr>
<th>Variable</th>
<th>Categories</th>
<th>Mean of Trust</th>
<th>p-Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Status</td>
<td>Legally gazetted</td>
<td>3.45</td>
<td>0.092</td>
</tr>
<tr>
<td></td>
<td>Non-legally gazetted</td>
<td>3.14</td>
<td></td>
</tr>
<tr>
<td>Age</td>
<td>≤ 50</td>
<td>3.21</td>
<td>0.063</td>
</tr>
<tr>
<td></td>
<td>&gt; 50</td>
<td>3.58</td>
<td></td>
</tr>
<tr>
<td>Education</td>
<td>≤ Middle school</td>
<td>3.4</td>
<td>0.766</td>
</tr>
<tr>
<td></td>
<td>&gt; Middle school</td>
<td>3.29</td>
<td></td>
</tr>
</tbody>
</table>

Figure 6. (a) SSF' representation of the plane defined by the first and second PCs. (b) SSF' representation of the plane defined by the third and fourth PCs. Each point on the plane corresponds to a single fisher. Different colours were used to identify fishers regarding characteristics that might affect MPA acceptability.

Figure 6. Cont.
Figure 6. (a) SSF' representation of the plane defined by the first and second PCs. (b) SSF' representation of the plane defined by the third and fourth PCs. Each point on the plane corresponds to a single fisher. Different colours were used to identify fishers regarding characteristics that might affect MPA acceptability.

4. Discussion

Discourse around MPA social acceptability is part of the broad debate on the human dimension of biodiversity conservation [20] and its implications for MPA effectiveness [5]. Understanding how consensus or dissent around MPA is built may help MPA managers promote effective stakeholder engagement strategies [37] and successful conservation measures.

We collected data on SSF’ acceptability of MPAs in six Mediterranean contexts at different MPA establishment stages. Our findings provide an exploratory overview of the dynamic structure of perceptions towards MPAs and the factors driving their variability. A correlation analysis and a PCA demonstrated that high MPA acceptability is associated with positive perceptions of MPAs’ ability to ensure a broad spectrum of ecological, social, relational, managerial, and governance benefits [16]. In contexts with satisfactory MPA management, the environmental quality was higher, the relationship between SSF and other professional fishers was characterised by a lower level of conflict, the overall MPA acceptability was higher, and the contribution of ‘Natural resources’ to the GDP was lower. Moreover, in countries with a higher contribution of ‘Natural resources to the GDP, the relationship between SSF and other professional fishers was characterised by a higher level of conflict. Thus, our results concur with previous studies that identified in these attributes a source of consensus for MPAs [15,16,18]. As MPAs’ success is a social construct [33], how people perceive MPAs’ role in the local community is an integral part of the methodological framework to assess MPAs’ effectiveness [5,36]. Variables related to threats of illegal fishing were uncorrelated with MPA acceptability. The fishers’ acceptability was not associated with MPAs’ ability to tackle illegal fishing and its impact on SSF. The comparative analysis showed that fishers inside a legally gazetted MPA perceived a higher illegal fishing level compared to those in contexts where the MPA establishment process was underway. This result has multiple interpretations. Some authors claim that increased fish biomass, thanks
to MPA conservation measures, could simultaneously increase illegal fishing activities as the area becomes more attractive to poachers [67]. Focusing on the three legally gazetted MPAs (Torre Guaceto, Egadi Islands, and Telašćica), we observed a higher score on PC2 referring to illegal fishing in Egadi Islands and Telašćica compared to that in Torre Guaceto. This is likely because of Torre Guaceto’s more effective enforcement strategy making it difficult for illegal fishers to access the area [6,66]. The Torre Guaceto MPA management authority directly involved SSF in a co-management process through the definition of fishing policies. This strategy allowed the SSF to become MPA rangers, allowing a decrease in illegal fishing in a few years [25]. In Egadi Island, the lack of communication between SSF and the MPA management authority has contributed to generating an ineffective enforcement strategy, dissatisfaction about regulations, and a high level of illegal fishing observed throughout the MPA [73]. Despite an increased surveillance effort and a satisfactory number of staff and boats, the enforcement strategy of Telašćica can be strengthened [74]. The park’s guards do not have sufficient powers to enforce and sanction [75]. Besides the greater attractiveness of the protected territory (in terms of fish biomass) and ineffective enforcement [66], some authors argue that fishers’ higher perceived illegal fishing level could be linked to their involvement in awareness-raising activities inside MPAs on the biological and economic impacts of illegal fishing and the need to face this threat [35]. However, Thomassin et al. [39] believe that increased illegal fishing inside MPAs could be partly attributed to a significant decline in social acceptability. This could challenge MPA managers’ ability to control and regulate access to marine resources.

The hypothesis that SSF age is related to MPA acceptability (H1) was supported by very mild evidence, with a $p$-value just above the 5% significance level. Older fishers generally had more positive opinions regarding MPAs, which is in line with several studies [32,43,76,77]. This is likely because of their awareness of the progressive decrease in fish catches over time; thus, they consider MPAs a useful tool to address this threat [77]. Moreover, no differences were observed between fisher groups in terms of study degree (H2), although fishers with a higher education level were expected to show higher MPA acceptability.

Fishers operating in areas with legally gazetted MPAs were expected to show higher acceptability if they recognised the ecological, social, and economic benefits of an effectively managed MPA (H3). This result was driven by the very high acceptability of the legally gazetted MPA in Torre Guaceto, where the fishers scored very high on PC1, and the low acceptability in Taza and Gouraya, explained by the fishers’ general lack of knowledge on MPAs and their low involvement in the areas’ development plans [43]. However, the PCA results revealed that the fishers from Tabarka scored high on PC1 and thus had a good acceptability level despite not yet having a gazetted MPA. Furthermore, the legally gazetted MPAs of Telašćica and, to a greater extent, Egadi Islands did not score particularly high on PC1, likely because the MPA establishment process did not see various local stakeholders’ engagement [73,75,78,79].

Although Tabarka’s MPA is not yet designated, local stakeholders have joined together to manage the marine area. While waiting for legal recognition, through local non-governmental organisations’ support, local stakeholders created a bottom-up co-management model to unofficially manage the park and support SSF in conserving their fishery resources [53].

This exploratory study thus contributes to the debate on MPAs’ social acceptability and its role in building effective MPAs. We show that MPAs’ legal institutionalisation (publishing in the gazette) is not enough to enhance their acceptability among stakeholders. Based on the research findings, some considerations could be useful to project the question of social acceptability into an evolutionary perspective. From this point of view, MPA acceptability and, consequently, its success in achieving both conservation and sustainable development goals could be increased by focusing on the way through which support and compliance are built [13].
Beyond research on the social aspects related to MPA establishment, the key for MPA managers is the identification of tools and methods to improve MPAs’ stakeholder acceptability. They should be aware that good MPA performance also depends on their ability to build stakeholders’ acceptability and commitment around conservation measures.

Several authors have demonstrated that MPAs’ social acceptability is generated through stakeholder engagement strategies [6,14,37,44]. Some [14,37] stated that developing better communication on the costs and benefits of MPAs may increase their acceptability: stakeholders who experienced MPAs’ benefits could potentially be more willing to support them [37]. Organising informative sessions or meetings with scientists and policymakers for the fishers from Taza and Gouraya, for example, could explain to them clearly and transparently the (1) ecological outcomes, i.e., the spillover effect [80], and (2) the socio-economic benefits of MPAs, i.e., pescatourism [81], fostering MPAs’ establishment and implicit acceptability. Fishers’ active engagement in MPA management is associated with higher acceptability [6], thus supporting a participatory bottom-up model of governance.

At the beginning, Egadi MPA was perceived as a top-down implementation project without local stakeholders’ involvement, thus increasing conflictual relationships with MPA managers [78]. Contrastingly, the implementation of an early fisher engagement plan allowed the Torre Guaceto MPA management board to gain trust in the co-management approach’s positive and reciprocal benefits [82].

Information strategy, transparency in MPAs’ design and management, shared goals, and a co-management process (conveyed through stakeholder engagement) could improve MPAs’ social acceptability, providing critical insights for enhancing their management effectiveness [5]. Thus, we prioritised the relational aspect of MPAs’ effectiveness, referring to the ability to manage conflicts among marine resource users. Moreover, MPA acceptability should be linked to realistic goals and benefits: high stakeholder expectations could lead to a decline in support if MPA effectiveness does not provide the expected benefits [44].

In the future, we recommend research on a larger number of MPAs at different stages of establishment to deeply investigate differences in social acceptability. This would require a broader conception of institutional maturity that considers not only MPAs’ legal status but also the existence of a government authority, staff and budget capacity, management plans, and enforcement rules [4]. We also encourage further research using a broader group of recreational users, such as recreational fishers, divers, and local residents. Our approach can help develop a larger monitoring and evaluation project on MPA acceptability considering the different stages of MPAs’ lifecycle.

5. Conclusions

Developing an effective MPA as a social structure requires the evaluation of factors which may influence the MPA acceptability of SSF (as well as other key stakeholders). Thus, besides the importance of promoting the establishment of MPAs to achieve global targets, there is a need to understand how MPAs’ social acceptability can be locally (i.e., at each MPA) achieved and preserved [14]. From a managerial viewpoint, this involves the identification of coherent strategies to enhance local communities’ support toward conservation. Moreover, it is crucial to uncover how this topic could contribute to more effective MPAs and the sustainable management of the sea.

An MPA not legitimated by stakeholders and unable to address social concerns at the local level is likely destined to become the victim of the role for which it was created and of a myopic vision of conservation. However, an MPA that is well accepted by key local stakeholders, such as SSF, can achieve both conservation and socio-economic development goals in an effective, sustainable, and equitable way.

Supplementary Materials: The following supporting information can be downloaded at: https://www.mdpi.com/article/10.3390/su15119138/s1, Table S1. Summary of main features of case studies and survey sample. Table S2. Description of the response variables underlie MPAs social acceptability. Table S3. Description of predictors of MPAs social acceptability. Table S4. Contextual variables description at national level. Table S5. Criteria for determining the number of principle compo-
nents. Table S6. Frequency distribution of socio-demographic variables. Table S7. Correlation matrix between variables. Table S8. Correlation matrix between variables and principal components. Figure S1. Graphic representation of the correlation matrix between variables and principal components. Figure S2. Small-scale fishers’ representation of the plane defined by the first and second PCs and the third and fourth PCs, classified according to the various supplementary qualitative variables identified in the model.

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